

2011

Ricky Cunningham v. Utah : Addendum

Utah Court of Appeals

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Ricky Cunningham.

Brett J. Delperto; Patrick B. Nolan; Mark Shurtleff; Utah Attorney General; Counsel for Appellee.

Recommended Citation

Brief of Appellant, *Ricky Cunningham v. Utah*, No. 20110254 (Utah Court of Appeals, 2011).

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APPELLATE COURTS
POSTMARKED

AUG 10 2012

Utah Court of Appeals

Ricky Cunningham

1.

State of Utah

Addendum

Case No. 20110245-CA
254

Pro-Se Appellant Ricky Cunningham

Comes now to submit addendum A, and
addendum B to appellant's opening brief.

Addendum A

September 23, 2009 a meeting was held of the Utah Supreme Court advisory Committee on the rules of Civil Procedure. During that meeting the precise issue here - The Scope of the PCRA - was discussed in the context of proposed amendments to Rule 65C that seemed to limit judicial discretion. The minutes from that meeting record:

Judge Pullen questioned representatives from the Attorney General's Office whether the Attorney General is taking the position that courts have no common law authority to set aside a conviction. Judge Pullen sought assurances that the court's discretion to act in egregious circumstances is preserved under the proposed amendment. Mr. Brunken and Mr. Torgeson assured Judge Pullen that it was not the intention of the Attorney General to foreclose the court from granting relief outside the PCRA

in appropriate circumstances. Judge Pullen emphasized his view that the courts must have the ability to correct egregious injustices through the writ process and indicated his support for the proposed amendment so long as that ability is preserved to the judiciary. Judge Pullen was assured by those representatives of the Attorney General's office present that courts would retain that ability.

minutes attached at addendum A, page 4, IV.

MINUTES

UTAH SUPREME COURT ADVISORY COMMITTEE ON THE RULES OF CIVIL PROCEDURE

Wednesday, September 23, 2009
Administrative Office of the Courts

Francis M. Wikstrom, Presiding

PRESENT: Francis M. Wikstrom, Trystan B. Smith, Francis J. Carney, Barbara L. Townsend, Honorable Reuben J. Renstrom, Leslie W. Slauch, Terrie T. McIntosh, David W. Scofield, Lori Woffinden, Honorable Derrek P. Pullan, Honorable Lyle R. Anderson, Jonathan O. Hafen, Steven Marsden, James T. Blanch, Lincoln L. Davies, Todd M. Shaughnessy, W. Cullen Battle

ABSENT: Thomas R. Lee, Judge David O. Nuffer, Judge Anthony B. Quinn, Anthony W. Scofield, Janet H. Smith

STAFF: Timothy M. Shea, Sammi V. Anderson

GUESTS: Angela Fonesbeck (Family Law Section), Stewart Ralphs (Family Law Section)

Ms. Fonesbeck and Mr. Ralphs attended the meeting to discuss a potential rule requiring basic financial disclosures at the outset of family law cases.

Tom Bruner (AG's Office), Rick Schwermer (AOC), Kirk Torgensen (AG's Office), Mark Fields (AOC)

Mr. Bruner, Mr. Schwermer, Mr. Torgensen and Mr. Fields attended the meeting to discuss proposed changes to Rule 65C (Post-Conviction Reviews in Capital Cases).

I. APPROVAL OF MINUTES.

Mr. Wikstrom called the meeting to order at 4:00 p.m., and entertained comments from the committee concerning the June 24, 2009 minutes. No comments were made and Mr. Wikstrom asked for a motion that the minutes be approved. The motion was duly made and seconded, and unanimously approved.

II. INTRODUCTION OF NEW MEMBERS AND SAMMI ANDERSON.

Mr. Wikstrom introduced Judge Reuben Renstrom and Trystan Smith as new members of the committee. The new members made the appropriate disclosures as required by the Supreme Court Rules. Mr. Wikstrom also introduced Sammi Anderson as the new secretary for the committee.

III. RULE 108. DISCLOSURES IN DOMESTIC RELATIONS PROCEEDINGS.

Ms. Fannesbeck, current chair of the Family Law Section, and Mr. Stewart Ralphs represented the Family Law Section in a discussion regarding the need for basic initial disclosures in domestic proceedings. Proposed Rule 108 is the product of discussion and comment from the Family Law Section over the course of the last 18 months.

Ms. Fannesbeck and Mr. Ralphs emphasized the prevalence of pro se litigants and mandatory mediation in domestic proceedings. They expressed the view that basic mandatory disclosures regarding income and assets would facilitate early resolution of many domestic cases.

Mr. Slaugh and Mr. Scofield noted that disclosures regarding one party's ownership interest in a business entity require special treatment so that the interest of the entity in safeguarding confidential business information is also protected. Mr. Slaugh proposed compromise language based on whether the party to the proceeding has control over the entity. Mr. Wikstrom asked that any language changes be sent to Tim Shea. Mr. Shea suggested the Rule be called Rule 26(a) rather than Rule 108.

IV. RULE 65C. POST-CONVICTION REVIEWS IN CAPITAL CASES.

Mr. Wikstrom introduced the proposed amendment to Rule 65C governing post-conviction relief. Reference was made to a September 14, 2009 letter to the committee from Representative Kay L. McIff. Mr. Wikstrom discussed efforts, led by the Attorney General's office, to amend the Utah State Constitution to provide that post-conviction remedies be governed by statute, notwithstanding any other law. It was ultimately decided that an amendment to Rule 65C, in conjunction with statutory amendments to the Post-Conviction Remedies Act ("PCRA"), would be a more prudent alternative. The proposed amendment is the compromise effort of an informal task force including members of the Attorney General's office, the defense bar, Representative McIff, academics, representatives from the Administrative Office of the Courts and Mr. Wikstrom as Chair of the committee.

Mr. Wikstrom reported that the compromise in the proposed amendment has been approved by the Attorney General's office and participating defense counsel. Mr. Slaugh questioned the necessity of a sentence in subparagraph (a) to summarize the PCRA. Mr. Bruner from the Attorney General's office responded the language is included to ensure this area of law is governed by statute, the PCRA, not older common law.

The committee first discussed depositions. Mr. Slaugh expressed the view that many cases require fewer depositions than are taken and approved of the concept that depositions be limited by number of hours, rather than by number of separate depositions. Mr. Hafen expressed caution in setting the deposition hour limit too low and emphasized the need to let lawyers handle their cases efficiently and as they see fit. Mr. Hafen advocated to allow the parties and lawyers decide how to divide up the total number of deposition hours, with the caveat that party depositions are limited to 7 hours and non-party depositions to 4 hours. The committee was unanimous that each side should have 20 hours for depositions, to be divided up as the sides so choose, with party depositions limited to 7 hours and non-party depositions limited to 4 hours.

Mr. Wikstrom next raised the topic of interrogatories. Discussion followed as to the usefulness of contention interrogatories and whether they should be prohibited. Mr. Slaugh indicated that contention interrogatories are useful to flesh out affirmative defenses identified by the other side. Mr. Hafen suggested limiting interrogatories to 15 per side and allowing parties to use those interrogatories as contention interrogatories if they are so inclined. Mr. Shea emphasized that the default limits proposed by the committee are not binding. If the parties and lawyers believe they require additional discovery, and if the budget for that discovery has been presented to and approved by the parties, the court should permit discovery beyond the default limits. The committee was unanimous that each side should get 15 interrogatories, to be used as contention interrogatories or otherwise.

The committee then considered requests for production. Ms. Townsend expressed a desire to maintain consistency. Mr. Wikstrom responded there is currently no limit on requests for production. The committee discussed various proposed limits and concerns associated with drafting and interpreting requests for production too narrowly or too broadly. Mr. Scofield expressed a concern regarding whether responsive documents must be identified as responsive to particular requests for production. Mr. Smith discussed concern regarding how requests for production would be divided among multiple parties on the same side. Judge Anderson noted the court's role in determining whether parties "on the same side" are sufficiently adverse that they warrant separate discovery limits. The committee decided that each side should have 25 requests for production. The committee declined to add any language as to requiring that responsive documents be made to correspond with particular requests for production.

The committee next turned to requests for admission. Mr. Slaugh indicated requests for admission are useful for authenticating documents and Judge Anderson noted his observation that requests for admission are used effectively in collections cases. Mr. Hafen suggested a limit of 25. The committee unanimously approved a limit of 25 requests for admission per side.

Mr. Wikstrom then introduced the topic of timing for the requisite disclosures. Mr. Shea suggested that Plaintiff be required to make the requisite disclosures 14 days after Defendant files an Answer. The committee approved this suggestion. Mr. Shea discussed keying the deadline for Defendant's disclosures to Plaintiff's disclosures. The committee agreed. Defendant's disclosures will be due 28 days after Plaintiff's disclosures are made. Ms. Townsend raised the issue as to what will happen when multiple defendants are served at different times. Judge Anderson was not troubled by this as later served defendants always have these kinds of issues to address. Mr. Wikstrom proposed that Defendant's disclosures be due 28

by the committee within 14 days of 20 days after that Defendant has answered, whichever is later. The committee agreed.

Judge Pullan **inquired** as to whether Plaintiff would suffer a penalty if Plaintiff failed to **make disclosures within 14 days**. The committee discussed several options, including dismissal without prejudice, Rule 37 sanctions, allowing a motion to dismiss by Defendant, etc. Mr. Wikstrom and Mr. Marsden **proposed that no party be permitted to take additional discovery until after their own disclosures filed**. The committee approved this suggestion.

The committee then discussed what would happen once the parties' requisite disclosures are made. Mr. Wikstrom raised the possibility of **requiring attorneys to meet and confer to agree on additional discovery**. The committee expressed **concerns that attorneys don't generally meet and confer**. Mr. Hafen suggested that the default **assumption be that the matter is trial ready and no additional discovery is needed unless parties stipulate otherwise or one party requests additional discovery**. The committee agreed. **Absent stipulation or motion for additional discovery, courts should expect a pre-trial order and set a trial date**. The committee agreed that **150 days after first Defendant's disclosures, fact discovery will be presumed closed absent stipulation or request for additional discovery**. A pre-trial conference and **trial date can be initiated by the court or on request of the parties**.

Significant discussion regarding the scope of discovery followed. Judge Pullan emphasized **access to justice, especially for smaller cases**, and expressed a need to educate the judiciary on **the proportionality of cases, ie, amount in controversy vis a vis costs of discovery**, so that courts are more **willing to cut discovery off in low value cases**. Multiple committee members expressed their opinion that the scope of discovery issue will depend entirely on courts' willingness to enforce the restrictions.

Mr. Wikstrom then asked what role Rule 35 examinations should have in the initial phase of discovery. Mr. Carney addressed the different perspectives held by the plaintiff and defense bars. Mr. Smith discussed the significant costs associated with the examination. Judge Pullan suggested that **once fact discovery is closed, judges be involved in a proportionality review before expert discovery, including the Rule 35 examination, is undertaken**. The committee further discussed whether Rule 35 should be revised to treat the independent medical examination just as other experts are treated. Mr. Carney expressed his opinion that independent medical examinations are treated differently by the rules only because they evolved at a time when expert practice other than independent medical examination was not extensive.

Mr. Wikstrom emphasized that the first two phases, requisite disclosures and targeted discovery, are **confined to fact discovery**. The committee turned to expert discovery. Mr. Carney suggested that the party bearing the burden of proof have 30 days after the close of fact discovery to submit expert report(s). Rebuttal reports will be due 30 days later. The committee agreed. The committee further agreed that there be no expert depositions and that experts not be permitted to exceed the scope of their reports at trial.

Mr. Wikstrom noted Representative McIff's desire to preserve some undefined, limited area where the Court reserves the right to exercise its discretion in this area. Judge Pullan questioned representatives from the Attorney General's office whether the Attorney General is taking the position that Courts have no common law authority to set aside a conviction. Judge Pullan sought assurances that the Court's discretion to act in egregious circumstances is preserved under the proposed amendment. Mr. Bruner and Mr. Torgeson assured Judge Pullan that it was not the intention of the Attorney General to foreclose the Court from granting relief outside the PCRA in appropriate circumstances. Judge Pullan emphasized his view that the courts must have the ability to correct egregious injustices through the writ process and indicated his support for the proposed amendment only so long as that ability is preserved to the judiciary. Judge Pullan was assured by those representatives of the Attorney General's office present that courts would retain that ability.

Mr. Slauch moved the approval of the amendment. Mr. Battle seconded. The motion was unanimously approved. Publication will happen on an expedited basis.

V. FINAL ACTION ON RULES 58A (ABSTRACT OF JUDGMENT) AND RULE 63A (CHANGE OF JUDGE AS A MATTER OF RIGHT).

Mr. Shea indicated that both of these proposed amendments have been published for comment. The changes to Rule 58A are intended to clarify existing language and the process for creating an abstract of judgment. Mr. Carney asked Ms. Woffinden whether there was any need to have the abstract attested under oath. Ms. Woffinden indicated there is no need, that the Clerk can sign under seal of the court. The committee unanimously approved the amendment to the Rule with the change to allow the Clerk to sign under the seal of the court.

As for Rule 63A, the Committee considered comments that the Rule should apply to one-party actions. Mr. Shea and Mr. Wikstrom explained that the amendment is intended to clarify that parties in one-action proceedings, such as probate matters or adoptions, are not permitted to unilaterally change judges as a matter of right. The amendment is intended to eliminate the possibility of judge shopping in one-party actions. The Committee approved the proposed amendment as written notwithstanding the comment.

VI. SIMPLIFIED CIVIL PROCEDURES.

Mr. Wikstrom introduced the topic and expressed a desire that the committee reach consensus on a cogent, non-final set of proposed rules as the foundation for future discussions. As an overview, the point of the simplified procedures is to have significant disclosure at the outset. Mr. Wikstrom expressed his belief that many cases would be trial-ready just upon the basis of initial disclosures, and without need of follow-up discovery. If not, the parties would meet and try to agree on a discovery plan. Lawyers would be charged with preparing and presenting to their clients a proposed budget for discovery, and with obtaining client approval for that budget. If the parties agree on the discovery schedule, the court shall approve. If the parties cannot agree, they would go to the court to set a discovery plan and schedule. Judge Pullan and Judge Anderson expressed the view that it is best for the court to have the benefit of the early disclosures for purposes of this conference.

Mr. Shea raised the issue of exemptions from Rule 26(a) disclosures. The committee agreed that the exemption for pro se litigants and amounts in controversy under \$20,000 must be abolished. Mr. Shea raised the possibility of limiting subpoenas duces tecum. The committee declined to impose any limit in this regard. Mr. Shea then raised the issue of electronically stored information and queried whether the rules should require a meeting to discuss preservation of this information. Mr. Wikstrom suggested that if one party believes the other party should be obligated to preserve evidence, that the onus is on the party believing electronic evidence exists to notify the other side. Mr. Shaughnessy suggested that the rule state that parties are under no obligation to alter existing document storage/destruction policies unless and until notified by the other side. The committee decided that, after a complaint is filed, if one party wants to preserve electronic evidence, that party must seek a meeting and try to reach an agreement as to scope of preservation. If the parties are unable to agree, that party can file a motion for preservation with the court.

VII. ADJOURNMENT.

The meeting adjourned at 8:00 p.m. The October meeting is cancelled. The next meeting will be held at 4:00 p.m. on Wednesday, November 18, 2009, at the Administrative Office of the Courts.

Addendum B

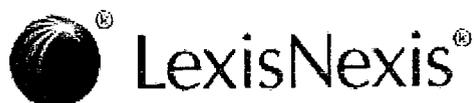
In *Cooper v. Lafler* it was conceded that the inmates' counsel was deficient in providing erroneous legal advice concerning the plea bargain. Remanded for remedial action.

In *Frye v. State of Missouri* the Supreme Court vacated Missouri Court of Appeals and remanded the case for further proceedings.

Submitted on grounds that Court is in error to conclude that Appellant is time-barred under the one year statute of limitations imposed under the PCRA.

Cooper v. Lafler 376 Fed. Appx 563 2010 US, (6th Cir)

Frye v. State 311 S.W. 3d 350, 2010 Mo. App.



3 of 90 DOCUMENTS



Analysis
As of: Mar 29, 2012

MISSOURI, PETITIONER v. GALIN E. FRYE

No. 10-444

SUPREME COURT OF THE UNITED STATES

2012 U.S. LEXIS 2321

October 31, 2011, Argued
March 21, 2012, Decided

NOTICE:

The LEXIS pagination of this document is subject to change pending release of the final published version.

PRIOR HISTORY: [*1]

ON WRIT OF CERTIORARI TO THE COURT OF APPEALS OF MISSOURI, WESTERN DISTRICT.
Frye v. State, 311 S.W.3d 350, 2010 Mo. App. LEXIS 353 (Mo. Ct. App., 2010)

DISPOSITION: Vacated and remanded.

CASE SUMMARY:

PROCEDURAL POSTURE: Respondent, who pleaded guilty to driving with a revoked license, filed a postconviction relief petition alleging that his counsel's failure to inform him of a plea offer denied him *Sixth Amendment* effective assistance of counsel. A state court denied the postconviction relief petition, but the Missouri Court of Appeals reversed. Petitioner, the State of Missouri, sought review. The U.S. Supreme Court granted certiorari.

OVERVIEW: After being charged with driving with a revoked license, the prosecutor sent respondent's counsel two plea bargains. Respondent's counsel did not advise him of the offers, which expired. Prior to the preliminary hearing, respondent was again arrested for driving with a

revoked license. He pleaded guilty without an agreement. On review, the Court reaffirmed that the *Sixth Amendment* right to effective assistance applied to the entry of a guilty plea. The Court further held that defense counsel had a duty to communicate formal offers from the prosecution to accept a plea on terms and conditions that might be favorable to an accused; when counsel allowed the offer to expire without advising respondent or allowing him to consider it, counsel did not render constitutionally effective assistance. However, under *Strickland*, respondent had to show prejudice from the ineffective assistance. The Court concluded that the state appellate court erred by not requiring respondent to show not only a reasonable probability that he would have accepted the lapsed plea, but also a reasonable probability that the prosecution would have adhered to the plea and that the trial court would have accepted it.

OUTCOME: In a 5-4 decision, the Supreme Court vacated the judgment of the Missouri Court of Appeals and remanded the case for further proceedings. 1 dissent.

LexisNexis(R) Headnotes

*Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Assistance of Counsel
Criminal Law & Procedure > Counsel > Effective Assistance > General Overview*



2 of 90 DOCUMENTS



Analysis
As of: Mar 29, 2012

BLAINE LAFLER, PETITIONER v. ANTHONY COOPER

No. 10-209

SUPREME COURT OF THE UNITED STATES

2012 U.S. LEXIS 2322

October 31, 2011, Argued
March 21, 2012, Decided

NOTICE:

The LEXIS pagination of this document is subject to change pending release of the final published version.

PRIOR HISTORY: [*1]

CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE SIXTH CIRCUIT.
Cooper v. Lafler, 376 Fed. Appx. 563, 2010 U.S. App. LEXIS 9589 (6th Cir.) (6th Cir. Mich., 2010)

DISPOSITION: Vacated and Remanded.

CASE SUMMARY:

PROCEDURAL POSTURE: Respondent state prison inmate rejected a plea bargain based on erroneous legal advice of counsel and was convicted at trial of all offenses and received a much greater sentence than offered in the plea bargain. Upon the grant of a writ of certiorari, petitioner prison warden appealed the judgment of the U.S. Court of Appeals for the Sixth Circuit which upheld a grant of a writ of habeas corpus based on ineffective assistance of counsel.

OVERVIEW: It was conceded that the inmate's counsel was deficient in providing erroneous legal advice concerning the plea bargain, but the warden contended that the inmate suffered no prejudice because the inmate was properly convicted after a fair trial. The U.S. Supreme

Court held that the inmate's fair trial did not preclude prejudice from counsel's ineffective assistance. The right to effective assistance of counsel was not solely to ensure a fair trial, and there was no indication that the fair trial cured counsel's error. Further, the inmate suffered prejudice rather than a windfall based on the likelihood that the outcome would have been different, since the inmate sought relief based on a failure to meet a valid legal standard rather than application of an incorrect legal principle. Also, a lack of prejudice could not be based on the reliability of the trial since the reliability of the pre-trial bargaining, which caused the inmate to lose the benefits of the bargain, was the concern at issue. However, the appropriate remedy for counsel's error was to re-offer the plea bargain and conduct further proceedings in state court, rather than directing that the plea bargain be enforced.

OUTCOME: The judgment upholding the grant of the writ of habeas corpus and directing that the plea bargain be enforced was vacated, and the case was remanded for remedial action. 5-4 Decision; 2 Dissents.

LexisNexis(R) Headnotes

*Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Assistance of Counsel
Criminal Law & Procedure > Counsel > Effective Assistance > Pleas*

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I hereby Certify that on August 8, 2012
a true and correct copy of the foregoing
addendums were deposited in the interdepartment
mailing to be delivered to:

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